

CONFIDENTIAL



BOARD OF GOVERNORS
OF THE
FEDERAL RESERVE SYSTEM
WASHINGTON, D. C. 20551

December 1, 2008

BEN S. BERNANKE
CHAIRMAN

The Honorable Christopher J. Dodd
Chairman
Committee on Banking, Housing,
and Urban Affairs
United States Senate
Washington, D.C. 20510

Dear Mr. Chairman:

Pursuant to section 129(a) of the Emergency Economic Stabilization Act of 2008 (EESA), enclosed is a report with respect to the Board's authorization on November 23, 2008, under section 13(3) of the Federal Reserve Act (12 U.S.C. § 343), for the Federal Reserve Bank of New York to provide residual financing to Citigroup, Inc. for the value of assets remaining in a designated pool after certain loss sharing arrangements with Citigroup, the Department of the Treasury, and the Federal Deposit Insurance Corporation are exhausted.

Sincerely,

(Signed) Ben Bernanke

Enclosure

Identical letters also sent to: Ranking Member Richard Shelby, Senate Committee on Banking, Housing, and Urban Affairs; Chairman Barney Frank and Ranking Member Spencer Bachus, House Committee on Financial Services

(08-19286)

bcc: K. Fallon, C. VonPervieux, Legal Records (2), Chairman's Offc.

**Report Pursuant to Section 129 of the
Emergency Economic Stabilization Act of 2008:
Authorization to Provide Residual Financing to Citigroup, Inc.
For a Designated Asset Pool**

Overview

On November 23, 2008, the Board of Governors of the Federal Reserve System (the "Federal Reserve"), based on the unanimous vote of its five members, authorized the Federal Reserve Bank of New York (the "Reserve Bank") under section 13(3) of the Federal Reserve Act (12 U.S.C. § 343) to provide Citigroup, Inc. ("Citigroup"), if necessary, residual financing for the value of assets remaining in a designated pool after certain loss sharing arrangements with Citigroup, the Department of the Treasury (the "Treasury") and the Federal Deposit Insurance Corporation (the "FDIC") are exhausted. As discussed further below, this authorization was granted as part of a package of coordinated actions by the Treasury, FDIC, and Federal Reserve to provide financial support to Citigroup and promote financial stability.

Background

Citigroup is one of the largest financial institutions in the United States and has extensive and diversified operations both in the United States and abroad. As of September 30, 2008, Citigroup was the second largest banking organization in the United States, with total consolidated assets of slightly more than \$2 trillion. As of the same date, Citigroup's lead subsidiary bank, Citibank, N.A., had total consolidated assets of approximately \$1.2 trillion, making the bank the third largest U.S. insured depository institution in terms of assets.

Citigroup is a major supplier of credit in the United States and abroad, with more than \$750 billion in loans outstanding at the end of the third quarter of 2008. As of the same date, Citigroup held more than \$277 billion in domestic deposits and more than \$500 billion in foreign deposits, making the organization one of the largest deposit holders in the world. Citigroup also has significant amounts of commercial paper and long-term senior and subordinated debt outstanding; is a major participant in numerous domestic and international payment, clearing and central counterparty arrangements; and is a significant counterparty to many major national and international financial institutions. In addition, Citigroup provides a wide range of investment banking, capital markets, asset management, and retail

brokerage services through its subsidiary Citigroup Global Capital Markets, Inc., and is a major participant in a wide range of derivatives markets.

Over the past year and a quarter, Citigroup and its insured depository institutions have been negatively affected by the ongoing disruptions in the financial markets, the broad-based decline in home prices, the accompanying substantial drop in the values of mortgages and mortgage-backed securities and a deterioration in the economic outlook both in the United States and abroad. In the first three quarters of this year, Citigroup posted losses of \$10.4 billion due, in part, to losses on mortgage-related securities and exposures and high provisions for future credit losses. On October 28, 2008, the Treasury acquired \$25 billion of preferred stock of Citigroup, as well as related warrants, as part of the first tranche of capital purchases made under the Capital Purchase Program ("CPP") established under the Troubled Assets Relief Program ("TARP"). The CPP is available to a broad range of financial institutions.

In recent weeks, however, investors became increasingly concerned about Citigroup's financial prospects and viability, threatening the ability of the organization to continue to obtain funding. Despite actions by the Federal Reserve, Treasury and FDIC in recent months to ease the pressures on financial markets, these markets continue to be strained, and firms viewed as being potentially troubled can find it very difficult to raise funds.

Overview of the Board's Authorization and Related Programs

In light of these and other factors, including conditions in the financial markets and the state of the U.S. economy, the Treasury, FDIC, and Federal Reserve agreed on November 23, 2008, to provide Citigroup with a package of programs and facilities to help restore confidence in Citigroup and promote financial stability, which is a prerequisite to restoring vigorous economic growth. Collectively these new measures will augment the capital of Citigroup; protect the company from further declines in the value of a substantial pool of primarily mortgage-related assets; and better enable the company, its subsidiary depository institutions and the financial system to weather the current difficulties, and provide credit and other financial services needed by consumers, small businesses, and others.

The following describes the three components of the assistance provided to Citigroup. Additional information concerning these actions is included in the attached term sheets.

1. Additional Equity Investment by the Treasury.

The Treasury will acquire an additional \$20 billion in newly-issued senior preferred stock of Citigroup under the systemically significant financial institution program established under the TARP. The preferred stock will carry an 8 percent dividend to the Treasury, and includes terms designed to protect the interests of taxpayers. As required by the Emergency Economic Stabilization Act, the Treasury will receive warrants to purchase common stock of Citigroup at a strike price of \$10.61 per share and with an aggregate value of \$2.7 billion. Under the terms of the preferred stock, Citigroup also will be required to (i) abide by enhanced executive compensation standards that are deemed to be acceptable to the Treasury, Federal Reserve, and FDIC, and (ii) implement a program designed to reduce preventable foreclosures on owner-occupied residential properties.

2. Treasury and FDIC Loss-Sharing Arrangements with Citigroup.

Treasury and the FDIC also have agreed to share with Citigroup losses on a designated pool of up to \$306 billion in primarily mortgage-related assets currently held by Citigroup. This designated pool of assets, which will remain on Citigroup's consolidated balance sheet, will be comprised of loans and securities backed by residential and commercial real estate, associated hedges, and such additional assets as may be agreed by Citigroup and the agencies. Under the terms of the guarantee arrangement, Citigroup first will bear responsibility for any losses on these assets that exceed the company's current reserves and marks, up to a maximum of \$29 billion. Should there be additional losses on these assets, the losses will be shared among Citigroup, Treasury, and the FDIC. Citigroup will bear responsibility for 10 percent of the additional losses; the remaining portion would be allocated first to the Treasury, up to a maximum of \$5 billion, and then to the FDIC, up to a maximum of \$10 billion. These loss-sharing arrangements will be in effect for 10 years for residential mortgage-related assets and 5 years for other assets. As compensation for these guarantees, the Treasury and FDIC will receive \$4 billion and \$3 billion, respectively, of preferred stock in Citigroup, which will bear dividends at 8 percent per annum.

3. Residual Federal Reserve Financing.

In connection with these actions, the Federal Reserve authorized the Reserve Bank under section 13(3) of the Federal Reserve Act, if necessary, to provide Citigroup with financing up to the value of the assets remaining in the designated pool after the loss sharing arrangements with the Treasury and FDIC are

exhausted. Any financing provided by the Reserve Bank would be collateralized by the assets in the designated pool, and also would be protected by a continuing 10-percent loss-sharing position of Citigroup. The financing would be provided to Citigroup on a non-recourse basis, except with respect to interest payments. Outstanding advances made to Citigroup under the facility would bear interest at a floating rate equal to the 3-month overnight index swap rate plus 300 basis points. Any residual financing provided by the Federal Reserve would complete the remainder of the term of the guarantee arrangements, i.e., the financing would terminate 10 years after the start date of the guarantee for residential mortgage-related assets and 5 years for other assets.

In light of the substantial protections against loss provided by Citigroup, the Treasury, and the FDIC that must be exhausted before any financing would be provided under the facility, and the fact that any financing provided under the facility would be fully collateralized, the Federal Reserve does not expect that the Reserve Bank's facility will result in any losses to the Federal Reserve or the taxpayer.

Attachment

November 23, 2008

Summary of Terms

Eligible Asset Guarantee

- Eligible Assets:** Asset pool consisting of loans and securities backed by residential real estate and commercial real estate, and their associated hedges, as agreed, and other such assets as the U.S. Government (USG) has agreed to guarantee. Each specific asset must be identified on signing of guarantee agreement. Assets will remain on the books of institution but will be appropriately “ring-fenced.”
- Size:** Up to \$306 bn in assets to be guaranteed (based on valuation agreed upon between institution and USG).
- Term of Guarantee:** FDIC standard loss-sharing protocol: Guarantee is in place for 10 years for residential assets, 5 years for non-residential assets.
- Deductible:** Institution absorbs all losses in portfolio up to \$29 bn (in addition to existing reserves)
- Any losses in portfolio in excess of that amount are shared USG (90%) and institution (10%).
- USG share will be allocated as follows:
UST (via TARP) second loss up to \$5 bn;
FDIC takes the third loss up to \$10 bn;
- Financing:** Federal Reserve funds remaining pool of assets with a non-recourse loan, subject to the institution’s 10% loss sharing, at a floating rate of OIS plus 300bp. Interest payments are with recourse to the institution.
- Fee for Guarantee - Preferred Stock:** Institution will issue \$7 bn of preferred stock with an 8% dividend rate (under terms described below). \$4 bn of preferred will be issued to UST. \$3 bn will be issued to the FDIC.
- Management of Assets:** USG will provide institution with a template to manage guaranteed assets This template will include the use of mortgage modification procedures adopted by the FDIC, unless otherwise agreed.
- Risk Weighting:** Institution will retain the income stream from the guaranteed assets. Risk weighting for assets will be 20%.

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Dividends: Institution is prohibited from paying common stock dividends, in excess of \$.01 per share per quarter, for 3 years without UST/FDIC/FRB consent. A factor taken into account for consideration of the USG's consent is the ability to complete a common stock offering of appropriate size.

Executive Compensation: An executive compensation plan, including bonuses, that rewards long-term performance and profitability, with appropriate limitations, must be submitted to, and approved by, the USG

Corporate Governance: Other matters as specified

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Preferred Securities

Issuer:	Citigroup ("Citi")
Initial Holder:	United States Department of the Treasury ("UST").
Size:	\$20 billion
Security:	Preferred, liquidation preference \$1,000 per share. (Depending upon the available authorized preferred shares, the UST may agree to purchase preferred with a higher liquidation preference per share, in which case the UST may require Citi to appoint a depository to hold the Preferred and issue depository receipts.)
Ranking:	Same terms as preferred issued in CPP.
Term:	Perpetual life.
Dividend:	The Preferred will pay cumulative dividends at a rate of 8% per annum. Dividends will be payable quarterly in arrears on February 15, May 15, August 15 and November 15 of each year.
Redemption:	In stock or cash, as mutually agreed between UST and Citi. Otherwise, redemption terms of CPP preferred terms apply.
Restrictions on Dividends:	Institution is prohibited from paying common stock dividends, in excess of \$.01 per share per quarter, for 3 years without UST consent. A factor taken into account for consideration of the UST's consent is the ability to complete a common stock offering of appropriate size.
Repurchases:	Same terms as preferred issued in CPP.
Voting rights:	The Preferred shall be non-voting, other than class voting rights on (i) any authorization or issuance of shares ranking senior to the Preferred, (ii) any amendment to the rights of Preferred, or (iii) any merger, exchange or similar transaction which would adversely affect the rights of the Preferred.

If dividends on the Preferred are not paid in full for six dividend periods, whether or not consecutive, the Preferred will have the right to elect 2 directors. The right to elect directors will end when full dividends have been paid for (i) all prior dividend periods in the case of cumulative Preferred or (ii) four consecutive dividend periods in the case of non-cumulative Preferred.

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Transferability: The Preferred will not be subject to any contractual restrictions on transfer.

Executive Compensation: An executive compensation plan, including bonuses, that rewards long-term performance and profitability, with appropriate limitations, must be submitted to, and approved by, the USG.

Summary of Warrant Terms

Warrant: Institution will issue a warrant to UST for an aggregate exercise value of 10% of the total preferred issued to USG (in both transactions) (\$2.7 bn).

Exercise Price: The strike price will be equal to \$10.61 per share (the 20 day trailing average ending on November 21, 2008). The warrants issued to UST are not subject to reduction based on additional offerings.

Term: Ten years, immediately exercisable, in whole or in part.

DEPARTMENT OF THE TREASURY

FEDERAL RESERVE BOARD

CITIGROUP INC.

FEDERAL DEPOSIT INSURANCE CORP.
